

## Message Text

SECRET

PAGE 01 STATE 146499  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY NEA/ARP:JWTTWINAM:SLB  
APPROVED BY NEA:HHSUNDERS  
S/S-O:RCASTRODALE

-----129287 090541Z /11

P 090240Z JUN 78

FM SECSTATE WASHDC

TO AMEMBASSY LONDON PRIORITY

AMEMBASSY JIDDA PRIORITY

AMEMBASSY SANA PRIORITY

AMEMBASSY MUSCAT PRIORITY

AMEMBASSY CAIRO PRIORITY

INFO AMEMBASSY KUWAIT PRIORITY

AMEMBASSY ABU DHABI PRIORITY

AMEMBASSY MANAMA PRIORITY

AMEMBASSY DOHA PRIORITY

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY NAIROBI PRIORITY

AMEMBASSY DJIBOUTI PRIORITY

AMEMBASSY MOGADISCIO PRIORITY

AMEMBASSY TEL AVIV PRIORITY

AMEMBASSY PARIS PRIORITY

USINT BAGHDAD PRIORITY

S E C R E T STATE 146499

EXDIS

E.O. 11652: GDS

TAGS: PDIP, PEPR, US, YS

SUBJECT: EXPLORATORY MISSION TO ADEN

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PAGE 02 STATE 146499

REF: STATE 131114

1. ASSISTANT SECRETARY SAUNDERS AND TWINAM MET WITH PDRY  
FOREIGN MINISTER MUTI' AND UN PERMREP ASHTAL IN NEW YORK  
JUNE 5. MUTI' CONFIRMED THAT U.S. TEAM WOULD BE WELCOME  
AND SELECTED JUNE 26-28 AS PREFERABLE TIME FOR VISIT.  
ACTION ADDRESSEES SHOULD INFORM HOST GOVERNMENTS. INFO

ADDRESSEES INCLUDING BAGHDAD MAY INFORM HOST GOVERNMENTS  
ON AN IF ASKED BASIS.

2. BEGIN FYI:

IN MEETING SAUNDERS INDICATED THAT U.S. POLICY IS TO  
CONSIDER GOOD RELATIONS WITH ALL COUNTRIES THE NORMAL STATE  
OF AFFAIRS AND THAT WE ANTICIPATE THEREFORE OUR ULTIMATE  
GOAL IS TO IMPROVE RELATIONS WITH PDRY. THERE ARE  
NEVERTHELESS A NUMBER OF SUBSTANTIVE ISSUES ON WHICH OUR  
GOVERNMENTS DISAGREE AND WE THEREFORE FEEL IT WOULD BE  
USEFUL TO EXPLORE THESE QUESTIONS IN SOME DETAIL TO HAVE A  
BETTER UNDERSTANDING OF EACH OTHER'S POSITIONS AND TO BET-  
TER ASSESS THE PROSPECTS FOR IMPROVING RELATIONS IN THE  
NEAR FUTURE. SAUNDERS MENTIONED DIFFERENT VIEWS ON THE

ARAB-ISRAELI QUESTION, THE DESIRABILITY OF COOPERATION  
AMONG THE STATES OF THE ARABIAN PENINSULA AND THE REGIONS  
IMMEDIATELY BEYOND IN THE INTEREST OF REGIONAL SECURITY  
AND ORDERLY DEVELOPMENT, AND THE PERCEPTION OF THE APPRO-  
PRIATE ROLE OF THE SOVIET UNION AND OTHER COMMUNIST STATES  
IN THE AREA. HE NOTED THAT IN ADDITION TO THESE BROAD  
REGIONAL ISSUES THERE ARE CERTAIN ASPECTS OF U.S. POLICIES  
WORLD-WIDE, IN SOME CASES BACKED BY LEGISLATIVE RESTRIC-  
TIONS, WHICH WOULD IMPACT ON THE POSSIBILITY OF IMPROVING  
U.S.-PDRY RELATIONS. HE NOTED THE QUESTIONS OF SUPPORT  
FOR INTERNATIONAL TERRORISM AND HUMAN RIGHTS. HE ADDED  
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THAT THERE ARE ALSO BILATERAL ISSUES OF COMPENSATION FOR  
SEIZED U.S. AND PRIVATE GOVERNMENT PROPERTY WHICH NEED TO  
BE DISCUSSED AS WELL AS PDRY'S ATTITUDE TOWARD FREEDOM  
OF ACTION BY DIPLOMATIC REPRESENTATIVES IN ADEN IN  
ACCORDANCE WITH INTERNATIONAL CONVENTIONS.

3. FONMIN MUTT' REPLIED THAT PDRY WOULD VERY MUCH WELCOME  
OPPORTUNITY TO DISCUSS THESE QUESTIONS IN DETAIL WITH  
U.S. TEAM, UNDERSTANDING THE TEAM WOULD BE EXPLORATORY  
AND THE DISCUSSIONS WOULD BE WITHOUT COMMITMENT. HE  
ASSERTED THAT IN PRINCIPLE PDRY WELCOMES DIPLOMATIC  
RELATIONS WITH ALL COUNTRIES. IN CASE OF U.S. HOWEVER,  
ALTHOUGH PDRY HAD BEEN EXPECTING A U.S. DELEGATION SINCE  
HIS MEETING WITH SECRETARY VANCE AT UNGA LAST FALL, IN  
FACT ONLY TWO THINGS HAD HAPPENED. USG HAD REFUSED TO  
LICENSE SALE OF COMMERCIAL AIRCRAFT TO PDRY, AND PDRY  
LEADERSHIP CONSIDERED THIS TANTAMOUNT TO AN ECONOMIC BOY-  
COTT. SECONDLY PDRY LEADERS HAD BEEN QUITE UNHAPPY ABOUT  
U.S. ADMINISTRATION'S PUBLIC DESCRIPTION DURING CONGRES-  
SIONAL HEARINGS ON MIDDLE EAST AIRCRAFT PACKAGE OF PDRY  
AS A THREAT TO SAUDI ARABIA.

4. ELABORATING ON FIRST POINT MUTI' SAID THAT PDRY HAD HOPED THAT EVEN IF DIPLOMATIC RELATIONS COULD NOT SOON BE RESTORED U.S. AND SOUTH YEMEN COULD BEGIN BUILDING AN UNOFFICIAL RELATIONSHIP BASED ON ECONOMIC, FINANCIAL AND TRADE TIES. USG ATTITUDE ON LICENSING COMMERCIAL AIRCRAFT APPEARED TO BLOCK THIS POSSIBILITY. NOTING THAT USG'S DECISION ON AIRCRAFT SALE APPEARED TO BE BASED ON POLICY TOWARD TERRORISM FONMIN MUTI' NOTED THAT RECENTLY PDRY HAD REFUSED TO ACCEPT HIJACKED AIRCRAFT, AND THAT IN THE PAST IT HAD DONE SO LARGELY AT THE REQUEST OF OTHER NATIONS WHICH SUBSEQUENTLY WERE CRITICAL OF PDRY FOR HAVING DONE SO. IF HOWEVER USG CONSIDERED SUPPORT FOR TERRORISM TO INCLUDE HELP TO "LEGITIMATE LIBERATION FORCES RECOGNIZED BY THE UN",SUCH AS THE PLO,PROVIDING  
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SUCH SUPPORT WAS A QUESTION OF PRINCIPLE AND NATIONAL SOVEREIGNTY. PDRY IS NOT PREPARED TO APOLOGIZE TO ANY

NATION FOR ITS ACTIVITIES IN THIS REGARD. MUTI' DID NOT RESPOND TO SAUNDERS COMMENT THAT THERE IS A DISTINCTION TO BE RECOGNIZED BETWEEN SUPPORTING THE PLO GENERALLY AND SUPPORTING SPECIFICALLY THOSE ELEMENTS WITHIN IT WHICH ARE CLEARLY DEDICATED TO INTERNATIONAL TERRORISM.

5. TURNING TO SECOND POINT MUTI' CHARACTERIZED PUBLIC DESCRIPTION IN U.S. DURING MIDDLE EAST AIRCRAFT DEBATE OF PDRY ASYHREAT TO SAUDI ARABIA AS AN ACTION TAKEN WITHOUT PRIOR CONSULTATION AND WITHOUT REFERENCE TO FACT. SAUNDERS NOTED THAT IN THE ME AIRCRAFT CONSULTATIONS A DISTINCTION WAS MADE BETWEEN SAUDI PERCEPTIONS OF INTENT OF ARAB GOVERNMENTS AND SAUDI PERCEPTIONS OF SOVIET INTENT TO USE NEIGHBORING STATES, SUCH AS ETHIOPIA,AS A BASE FOR PRESURE AGAINST SAUDI ARABIA.

6. BOTH SIDES AGREED IT WOULD BE USEFUL TO DISCUSS ALL OF THESE ISSUES IN MUCH GREATER DETAIL WHEN U.S. TEAM VISITED ADEN AND FONMIN CLOSED BY INDICATING PDRY'S DESIRE TO BE HOSPITABLE TO U.S. TEAM. END FYI. VANCE

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ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

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DRAFTED BY NEA/ARP:BKBODINE

APPROVED BY NEA:WCRAWFORD

S/S-O:WROPE

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R 141740Z JUN 78

FM SECSTATE WASHDC

TO AMEMBASSY TEHRAN

S E C R E T STATE 146499

EXDIS

FOLLOWING REPEAT STATE 146499 ACTION LONDON JIDDA SANA MUSCAT  
CAIRO INFO KUWAIT ABU DHABI MANAMA DOHA MOSCOW NAIROBI DJIBOUTI  
MOGADISCIO TEL AVIV PARIS BAGHDAD JUNE 9.

QUOTE E C R E T STATE 146499

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E.O. 11652: GDS

TAGS: PDIP, PEPR, US, YS

SUBJECT: EXPLORATORY MISSION TO ADEN

REF: STATE 131114

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UNQUOTE CHRISTOPHER

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## Message Attributes

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**Concepts:** FOREIGN POLICY POSITION, TERRORISTS, MEETINGS  
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**Copy:** SINGLE  
**Draft Date:** 09 jun 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
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**TAGS:** PDIP, PEPR, US, YS, XF  
**To:** LONDON JIDDA MULTIPLE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014